

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

UNCLAS STATE 218025

FOR TTBT/PNE DELEGATION

C O R R E C T E D C O P Y (FIRST LINE PARA 4(C) MISSING)

FOLLOWING REPEAT STATE 218025 ACTION IAEA VIENNA DATED 12 SEP 75

QUOTE

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E.O. 11652:N/A

TAGS:PARM, IAEA, TECH

SUBJECT: AD HOC ADVISORY GROUP FOR PNE

REF: IAEA 5963

1. MISSION IS REQUESTED TO PREPARE A TRANSMITTAL LETTER TO THE IAEA DG WITH THE FOLLOWING U.S. VIEWS ATTACHED. THESE ARE PROVIDED IN RESPONSE TO THE DG'S LETTER OF JULY 4, 1975, AS REPORTED IN REFTEL.

2. THE UNITED STATES GOVERNMENT INTENDS TO PARTICIPATE FULLY IN THE AD HOC ADVISORY GROUP ON NUCLEAR EXPLOSIONS FOR PEACEFUL PURPOSES (PNE) AND IN ITS IMPORTANT DELIBERATIONS ON PNE.

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3. THE GENERAL VIEWS OF THE UNITED STATES GOVERNMENT IN THE CONTEXT OF THE RESOLUTION ESTABLISHING THE AD HOC ADVISORY GROUP ON NUCLEAR EXPLOSIONS FOR PEACEFUL PURPOSES ARE THAT:

(A) THE IAEA IS THE APPROPRIATE INTERNATIONAL BODY TO EXERCISE FUNCTIONS RELATING TO AN INTERNATIONAL PNE SERVICE AND SHOULD STUDY THE ASPECTS OF PNES COMING WITHIN THE AGENCY'S SPHERE OF COMPETENCE, WITH PARTICULAR REFERENCE TO

LEGAL, HEALTH AND SAFETY, AND ECONOMIC ASPECTS;

(B) ALL ACTIVITIES OF THE IAEA INCLUDING THOSE OF THIS ADVISORY GROUP MUST FULLY TAKE INTO ACCOUNT THE FACT THAT ALL EXISTING AND FORESEEABLE NUCLEAR EXPLOSIVE DEVICES DESIGNED FOR PEACEFUL PURPOSES COULD ALSO BE EMPLOYED IN SOME FASHION AS A WEAPON;

(C) THE WORK OF THE IAEA RELATING TO PNE, INCLUDING THE ESTABLISHMENT IN JANUARY 1975 OF A NEW PNE UNIT IN THE SECRETARIAT AS FORESEEN BY THE BOARD OF GOVERNORS IN THEIR RESOLUTION OF SEPTEMBER 13, 1974, IS PROGRESSING AT

A REASONABLE RATE;

(D) THE ADVISORY GROUP AND THE IAEA SHOULD TAKE INTO CONSIDERATION THE INTERNATIONAL TREATY OBLIGATIONS OF MEMBER STATES INCLUDING THE LIMITED TEST BAN TREATY AND THE NUCLEAR NON-PROLIFERATION TREATY;

(E) THE WORK OF THE ADVISORY GROUP SHOULD TAKE INTO ACCOUNT THE DEVELOPMENTAL STATUS OF PNE TECHNOLOGY AND, IN THIS CONNECTION, THAT THE PROGRAM IN AT LEAST ONE POTENTIAL SUPPLIER STATE (THE UNITED STATES) IS STILL EXPERIMENTAL AND THE UNITED STATES HAS NOT YET REALIZED ANY COMMERCIAL BENEFITS FROM PNE TECHNOLOGY.

4. THE VIEWS OF THE UNITED STATES GOVERNMENT REGARDING SPECIFIC PNE-RELATED ACTIVITIES RELEVANT TO THE ADVISORY GROUP ARE THAT:

(A) THE ADVISORY GROUP SHOULD COMMENCE CONSIDERATION, UNCLASSIFIED

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WITHIN THE IAEA'S SPHERE OF COMPETENCE; OF THE STRUCTURE AND CONTENT OF THE SPECIAL INTERNATIONAL AGREEMENT OR AGREEMENTS CONTEMPLATED IN ARTICLE V OF THE NPT. THE HIGHEST PRIORITY TASK OF THE ADVISORY GROUP IN THIS REGARD SHOULD BE TO EXPEDITE WORK ON IDENTIFYING AND EXAMINING THE IMPORTANT LEGAL ISSUES INVOLVED, AS THIS TASK IS NECESSARY IN THE EARLY STAGES OF CONSIDERATION OF SUCH AGREEMENTS.

(B) THE ADVISORY GROUP SHOULD TAKE INTO CONSIDERATION THE RELEVANT MATERIAL IN GOV/INF/290/ADD. 1;

(C) THE ADVISORY GROUP SHOULD REVIEW THE STUDY, NOW

UNDERWAY BY THE SECRETARIAT WITH THE HELP OF A CONSULTANT, ON THE ECONOMIC ASPECTS OF PNE AND ENSURE IN THIS AND ANY OTHER CONSIDERATIONS OF PNE ECONOMICS AND

UTILITY THAT FULL ACCOUNT IS TAKEN OF NON-NUCLEAR ALTERNATIVES TO PNE AND THAT COMPARATIVE ANALYSES ARE INCLUDED;

(D) THE DG SHOULD KEEP THE ADVISORY GROUP FULLY INFORMED ON ANY REQUESTS RECEIVED BY THE IAEA FOR PNE OR RELATED SERVICES AND ON THE EXPERIENCES OF THE IAEA WITH RESPECT TO THE PROCEDURES FOR RESPONDING TO REQUESTS FOR PNE-RELATED SERVICES CONTAINED IN ANNEX B TO GOV/1691; AND

(E) FURTHER DEVELOPMENT OF THE PROCEDURES FOR RESPONDING TO REQUESTS FOR PNE OR RELATED SERVICES AND DEVELOPMENT OF ADVICE ON FACTORS INVOLVED IN THE ESTABLISHMENT AND OPERATION OF AN INTERNATIONAL PNE SERVICE WILL DEPEND UPON THE EXPERIENCES OF THE IAEA WITH THE PROCEDURES REFERRED TO IN PARAGRAPH (D) ABOVE.

5. WITH RESPECT TO THE INITIAL MEETING OF THE ADVISORY GROUP, IT IS THE VIEW OF THE UNITED STATES GOVERNMENT THAT:

(A) THE SUGGESTIONS OF THE DIRECTOR GENERAL CONTAINED IN GOV/COM. 23/1 PROVIDE AN ACCEPTABLE BASIS;
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(B) THE ADVISORY GROUP IN THIS FIRST MEETING AND IN ALL OF ITS ACTIVITIES SHOULD NOT DUPLICATE THE SUBSTANTIVE WORK OF THE SECRETARIAT OR ASSUME ANY OF THE ADMINISTRATIVE OR PROCEDURAL FUNCTIONS OF THE SECRETARIAT; AND

(C) THE ADVISORY GROUP SHOULD BE STRUCTURED TO PERMIT FULL PARTICIPATION BY ALL OF THE REPRESENTATIVES IN THE BROAD RANGE OF SUBJECTS TREATED BY THE ADVISORY GROUP AND SHOULD AVOID FRAGMENTATION INTO SMALL, SPECIALIZED GROUPS OF EXPERTS. KISSINGER
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